



## Fiscal Note

### Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

## HCR 26-1001: CHARITABLE GAMING CONSTITUTIONAL AMENDMENT

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**Prime Sponsors:**

Rep. Ricks; Suckla  
Sen. Hinrichsen

**Fiscal Analyst:**

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**Published for:** House State Affairs**Drafting number:** LLS 26-0469**Version:** Initial Fiscal Note**Date:** March 18, 2026**Fiscal note status:** The fiscal note reflects the introduced concurrent resolution.

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### Summary Information

**Overview.** The concurrent resolution refers a constitutional amendment to voters that, if approved, will repeal the constitutional licensing procedures and requirements for charitable gaming licenses.

**Types of impacts.** The bill is projected to affect the following areas in FY 2026-27 only:

- State Expenditures

**Appropriations.** No appropriation is required.

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**Table 1**  
**State Fiscal Impacts**

Type of Impact	Budget Year FY 2026-27	Out Year FY 2027-28
State Revenue	\$0	\$0
State Expenditures (Cash Funds)	\$29,695	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.3 FTE	0.0 FTE

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Fund sources for these impacts are shown in the tables below.

## Summary of Legislation

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The Colorado Constitution allows certain types of gaming, including bingo and raffles, conducted by charitable organizations with a license issued by the Department of State (DOS). The Constitution specifies licensing procedures and requirements for charitable gaming licenses.

This resolution refers a constitutional amendment to voters at the November 2026 election that, if approved, repeals the constitutional licensing procedures and requirements, and requires that the General Assembly establish by law the oversight of the operations of charitable gaming.

## State Expenditures

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Conditional upon voter approval, the resolution increases state expenditures in the DOS by about \$30,000 in FY 2026-27 only. These costs, paid from the Department of State Cash Fund, are summarized in Table 2 and discussed below. If approved by voters, it is assumed funding to implement the measure will be requested through the supplemental appropriations process. By referring a measure to voters, the resolution also impacts election-related expenses.

**Table 2**  
**Conditional State Expenditures**  
**Department of State**

<b>Cost Component</b>	<b>Budget Year FY 2026-27</b>	<b>Out Year FY 2027-28</b>
Personal Services	\$16,433	\$0
Operating Expenses	\$384	\$0
Capital Outlay Costs	\$7,000	\$0
Employee Insurance / Supplemental PERA	\$5,879	\$0
<b>Total Costs</b>	<b>\$29,695</b>	<b>\$0</b>
<b>Total FTE</b>	<b>0.3 FTE</b>	<b>0.0 FTE</b>

## Department of State

While the resolution repeals provisions from the Colorado Constitution, existing statutory language governing the charitable gaming will not immediately change. Thus, no significant changes to charitable gaming costs or operations will occur unless the General Assembly chooses to enact future legislation. If the measure is approved, the DOS will have an increase in workload to respond to questions and concerns from regulated entities and to remove references to constitutional provisions in charitable gaming rules. This work is estimated to require about \$30,000 and 0.3 FTE in FY 2026-27 only, conditional upon voter approval. Costs for this staff are shown in Table 2 above.

## Election Costs for a Referred Measure

This concurrent resolution includes a referred question that will appear before voters at the November 2026 general election. While no additional appropriation is required, certain election costs are incurred by the state when ballot measures are referred, which are paid from existing appropriations. These include reimbursing counties for certain election costs; publishing the text and title of the measure in newspapers across the state; and preparing and mailing the ballot information booklet.

## Effective Date

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If approved by voters at the November 2026 general election, the changes take effect upon proclamation of the Governor, no later than 30 days following the official canvass of the election results.

## Departmental Difference

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The Department of State estimates that the resolution will increase state expenditures by about \$45,000 and 0.5 FTE in FY 2026-27, and by about \$23,000 and 0.3 FTE in FY 2027-28 and future years, paid from the Department of State Cash Fund, if the measure is approved by voters. The department estimates that this staff is required to respond to questions and concerns from regulated entities, and address any uncertainty following passage of the measure if it is approved by voters.

Because there is still state statute governing charitable gaming, the fiscal note assumes that less work is required to respond to the repeal of provisions from the state constitution. Thus, the fiscal note includes a lower, one-time costs, based on the assumption that any uncertainty concerning the effect of the measure and responding to questions from regulated entities will be resolved within six months of passage of the measure. Any changes in costs resulting from future legislation enacted by the General Assembly to clarify or change state statute governing charitable gaming will be addressed through the fiscal note process for any bills proposed.

## State and Local Government Contacts

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Information Technology

Secretary of State

Revenue