

**JBC Staff Fiscal Analysis**  
**House Appropriations Committee**

Concerning civil rights violations involving discriminatory practices in public schools.

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**Prime Sponsors:**

Representative Bacon  
Senator Kolker

**Date Prepared:**

May 5, 2026

**JBC Analyst:**

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**Fiscal Impacts**

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Appropriation Required, Amendments in Packet

General Fund Impact

**Fiscal Note Status**

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The most recent Legislative Council Staff Revised Fiscal Note (attached) reflects the fiscal impact of the bill as of 04/29/26.

**No Change:** Attached LCS Fiscal Note accurately reflects the fiscal impact of the bill.

**Amendments in This Packet**

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- J.001 Staff-prepared appropriation amendment
- L.007 Bill Sponsor amendment – changes fiscal impact.

**Current Appropriations Clause in Bill**

The bill requires but does not contain an appropriation clause.

**J.001**

Staff amendment **J.001** (attached) appropriates a total of \$458,485 General Fund to the Department of Regulatory Agencies, of which \$102,688 is reappropriated to the Department of Law, for FY 2026-27. The appropriation reflects 4.3 FTE. This appropriation clause also provides an appropriation of \$171,190 reappropriated funds to the Department of Law for services for higher education institutions, reflecting 0.7 FTE.

**L.007**

Bill Sponsor amendment **L.007** (attached) strikes everything below the enacting clause and replaces the previous language with the following provisions:

- Clarifies what constitutes discrimination in places of public accommodation related to educational institutions. Specifically, states that it is discrimination if, on the basis of one or more protected classes, an

educational institution: excludes from participation or denies a student the benefits of an educational institution’s programs or activities; and/or has actual or constructive notice of a hostile environment based on a protected class and fails to take prompt and effective steps to eliminate it.

- Specifies that in determining whether there is discrimination, the division and the commission may consider federal nondiscrimination law as a persuasive but nonbinding authority. State law governs in cases of conflict between state and federal law.
- Adds pregnancy and parental status to the list of classes protected from harassment or discrimination.
- Requires Colorado public institutions of higher education to establish grievance procedures for complainants alleging a violation of Title VI of the federal Civil Rights Act. Requires institutions to designate a Title VI coordinator responsible for compliance with Title VI, including responding to complaints, aggregating related data, and providing training for an institution’s employees.

*LCS and JBC Staff concur that this amendment eliminates the bill’s fiscal impact.*

**The Committee should adopt either J.001 or L.007, but not both.**

## Points to Consider

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The Joint Budget Committee has proposed a budget package for FY 2026-27 based on the March 2026 Office of State Planning and Budgeting (OSPB) revenue forecast. The budget package includes \$42.3 million in set-asides for legislation outside of the package (see table below). The budget package accounts for the 13.0 percent reserve associated with the placeholders.

### General Fund Appropriation Placeholders for Other 2026 Legislation (\$ in millions)

Item	FY 2026-27
SB 26-149 (Pathways for Individuals with Mental Health Disorders)	\$25.9
Potential prison capacity supplemental	5.9
Applied behavioral analysis licensing	5.0
County Administration shared services	3.1
SB 26-042 (Revenue Classification TABOR)	2.3
Medicaid working group	0.5
HB 26-1331 (Modify 2026 Interim Committees)	-0.4
<b>Total - Placeholders for other legislation</b>	<b>\$42.3</b>

### General Fund Impact

This bill requires a General Fund appropriation of \$458,485 for FY 2026-27, reducing the \$42.3 million set aside by the same amount. If **L.007** is adopted, the bill’s fiscal impact is eliminated.